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ANNUAL REPORT - 1988

MISSOURI COORDINATING BOARD FOR HIGHER EDUCATION

Jefferson City, Missouri

MISSOURI COORDINATING BOARD FOR HIGHER EDUCATION

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ANNUAL REPORT - 1988

MISSOURI COORDINATING BOARD FOR HIGHER EDUCATION

Jefferson City, Missouri

Coordinating Board for Higher Education
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Background

The Missouri Coordinating Board for Higher Education performs four major functions:

- statewide planning;
- policy analysis;
- academic program approval and existing program review; and
- budget recommendations to the Governor and the General Assembly on operating and capital financing for four-year colleges and universities, and on state aid to Missouri community colleges and to public libraries.

Currently, five committees advise the Board and the CBHE staff: the CBHE Advisory Committee, comprised of twenty-two college and university presidents and chancellors from the public and independent two-year and four-year institutions; the Library Advisory Committee, comprised of professional librarians from a variety of types of libraries; the Proprietary School Advisory Committee, a statutory committee comprised of professional educators from the proprietary school sector; and the Financial Aid Advisory Committee, comprised of college and university administrators, financial aid professionals, banking professionals, and members of the Missouri General Assembly. An Advisory Committee on Advancing Educational Achievement of Minorities was established by the Board in December 1988, to advise the Board on policy issues/initiatives related to strategies for increasing minority participation in Missouri higher education.

The Board has administrative responsibilities for the Missouri State Library, the Wolfner Library for the Blind and Physically Handicapped, the Missouri Higher Education Academic Scholarship Program, the Missouri Student Grant Program, the Missouri Stafford Student Loan Program, the Missouri Parent Loans for Undergraduate Students Program, and proprietary school certification. The CBHE also has organizational responsibility for the Missouri State Anatomical Board.

The 1988 Annual Report highlights the considerations and actions of the Coordinating Board for Higher Education for the calendar year 1988 and Missouri fiscal year 1988.

The Agenda

Public policy goals provide direction for the Missouri Coordinating Board for Higher Education as it carries out its statutory functions. As decision guidelines, the goals provide direction for the work of the CBHE staff and are particularly important in making cost effective decisions. The following "Action Items" reflected both the policy goals of the of the Board and the ongoing administrative responsibilities for fiscal year 1988.

CBHE ACTION ITEMS

I. HIGHER EDUCATION COORDINATION AND STUDENT FINANCIAL AID PROGRAMS

A. PUBLIC POLICY GOALS

1. To provide financial access for Missouri citizens to the system of higher education.
2. To promote quality as defined by institutional purpose and as measured by institutional outcomes.
3. To ensure the efficient and effective use of state resources within the system of higher education.

B. ACTION ITEMS Fiscal Year 1988

1. Improving undergraduate education
   a. Statewide undergraduate education program review
   b. Missouri Student Achievement Study
   c. Institutional assessment projects and outcomes
2. Increasing participation in Missouri higher education
   a. Minority student recruitment and retention
      - Early intervention strategies
      - Institutional plans
   b. Articulation
      - High school/college
      - College/university
3. Providing financial access
   a. Price/cost/affordability issue
      - How much should a public college/university cost, who is going to pay, and the educational implications.
   b. CBHE budget recommendations as a means to accomplish public policy goals
      - Four-year formula
      - Community college funding
      - State Financial Aid Programs
4. CBHE Constitutional and statutory responsibilities
   a. Strategic statewide plan
      - State needs for postsecondary education
      - Institutional plans/all public colleges and universities

b. Instructional delivery policies
- Residence centers - establishment of new centers and review of existing centers
- Program approval policies - review with consideration of telecommunications and review of off-campus and out-of-district policies
- Contracting with independent universities
- Review of reciprocal programs with other states

II. MISSOURI STATE LIBRARY AND WOLFNER LIBRARY FOR THE BLIND AND PHYSICALLY HANDICAPPED

A. PUBLIC POLICY GOALS

1. To ensure state government access to state and federal documents and reference materials.
2. To ensure qualified Missouri citizens access to materials and equipment for the blind, visually and physically handicapped.
3. To ensure Missouri citizens access to library materials in an efficient and effective manner through resource sharing and library networks.
4. To strengthen the economic, educational, civic, and cultural resources of Missourians by increasing the availability of information.

B. ACTION ITEMS Fiscal Year 1988

1. Investigate methods of improving library services statewide
   a. Establishing criteria for statewide service
   b. Developing statewide strategic planning through the library assessment project
2. Explore increasing cooperation among all types of Missouri libraries
   a. Assessing and possible restructuring of statewide resource sharing
   b. Considering the possibility of regional consulting
   c. Study the coordination of state institutional (e.g., penal, mental health) library services
3. Seek ways of providing improved access to information for all citizens including the blind and physically handicapped through the consideration of various areas including:
   a. Delivery system study
   b. Automation project
4. Examine methods for strengthening ties between libraries and statewide economic development efforts through various means such as the integration of the Missouri State Census Data Center into the Missouri State Library program, and the enhanced use of census data by state government agencies
5. CBHE constitutional and statutory responsibilities. Review of statutory responsibilities:
   a. Examination of State Library services to the blind, visually, and physically handicapped
   b. Review of state aid to public libraries

Higher Education Planning and Coordination

Fiscal Year 1988 Academic Program Actions

The CBHE has statutory authority to review and approve academic programs for public higher education and to review academic programs for independent higher education institution. New programs have been reviewed using specific criteria, developed in conjunction with the colleges and universities, since the establishment of the Coordinating Board.

The following table is a summary of CBHE program actions during fiscal year 1988 for Missouri's public colleges and universities.

NEW PROGRAMS APPROVED FOR PUBLIC INSTITUTIONS
Fiscal Year 1988

Certificate	Associate	Baccalaureate	Graduate	Total
1	2	4	5	12

NEW PROGRAMS NOT APPROVED FOR PUBLIC INSTITUTIONS
Fiscal Year 1988

Certificate	Associate	Baccalaureate	Graduate	Total
0	0	0	1	1

NEW PROGRAMS RECEIVED FROM INDEPENDENT INSTITUTIONS
Fiscal Year 1988

Certificate	Associate	Baccalaureate	Graduate	Total
1	3	6	1	11

Approved Changes in Academic Programs

Forty-three program changes were considered during FY 1988: 12 academic programs and 3 options were deleted; 15 options were added to existing programs; 11 nomenclature and/or title changes; and 2 degree programs were combined.

Approved Out-of-District Course Offerings

The Commissioner approved 514 community college out-of-district course requests during fiscal year 1988. Of this number, 228, or 44.4 percent, were actually taught. The majority (80.3 percent) of courses offered during the year were general education courses. In FY 1988 the total enrollment in out-of-district courses was 2,222.

Missouri statutes regarding public two-year out-of-district courses require that these programs be self-sustaining and not be used to increase the amount of eligible state aid funding. Recent amendments to section 163.191 (3) RSMo has created the possibility that these courses can qualify for state support if a prior needs analysis demonstrates need at a particular site and if the General Assembly extends its approval.

Statewide Existing Program Review

The Coordinating Board initiated statewide existing program review on a continuing basis in the fall of 1983. The Coordinating Board has temporarily shifted from discipline-based program reviews and has undertaken the review of undergraduate education as a whole. The review is being conducted in three parts: characteristics of entering students; curriculum and instruction; and learning outcomes. A report on Phase I was completed in June 1988. The report included the following information:

- On average Missouri freshmen entering public four-year institutions during fall 1986 had strong high school GPAs (3.03) and above average ACT composite test scores (20.5). However, only 1 out of 4 entering freshmen completed the high school core curriculum, including foreign languages.

- Most entering freshmen expected to earn a bachelor's degree, although there was a 33 percent attrition after the first year.

- A significant number (43.3 percent) of entering freshmen expect to need basic skills counseling.

Institutional Planning

Based upon statutory planning responsibilities, the Coordinating Board requested all public colleges and universities to develop strategic institutional plans that: define the institution's environment in terms of both constraints and opportunities; specify institutional strengths and weaknesses; identify the clientele the institution will serve; establish programmatic and service priorities; and outline a realistic fiscal plan that will enable the institution to achieve its goals. All of the public four-year institutions now have approved institutional plans. The colleges and universities provide annual updates on the institution's progress toward achieving the goals outlined in the plan.

Residence Centers

A revision of the administrative rule regarding the establishment of residence centers became effective in January 1988. Any new residence center will require CBHE review and approval. The CBHE has defined a "residence center" as a site separate from the established existing campus of a four-year institution or outside the district boundaries of a two-year institution having the following characteristics: (1) there is a continuing administrative presence; (2) courses are offered every semester at the location; (3) there may or may not be a complete academic program offered at the location; and (4) there may or may not be a physical facility owned by the parent institution, but the acquisition of an instructional facility qualifies the location as a residence center regardless of the other criteria.

Bootheel Educational Consortium Agreement

In 1981 a consortium to provide coordinated, cost-effective postsecondary educational opportunities for the residents of Missouri's six county "Bootheel" area was established by the Coordinating Board. The consortium consists of four area vocational schools, Southeast Missouri State University, Three Rivers Community College, and the University of Missouri Extension Division. During 1988 the Coordinating Board approved the Bootheel Educational Consortium Agreement which provides a formal statement of purpose and outlines the programmatic and fee structure of each member institution of the consortium. Prior to submitting the CBHE recommendation for the Fiscal Year 1990 budget request for the Consortium, a postsecondary needs assessment for the six counties in the educational consortium was conducted by University of Missouri Extension staff in cooperation with CBHE staff. The results of the needs assessment provided characteristics that are used to pinpoint and address some of the current unmet needs for postsecondary and adult education in the region. These include small business development, adult basic education and improved labor force productivity, and the educational and career training needs of women.

Reciprocal Agreements

A 1988 amendment to Section 733.030 RSMo gave the Coordinating Board the authority to coordinate cooperative agreements between two or more Missouri institutions or between a Missouri institution and an out-of-state institution or agency. In those instances in which the cooperative agreement would require cash payments, the Coordinating Board may request an appropriation from the General Assembly to underwrite the arrangement.

In July 1988 the Coordinating Board secured a one-year interim agreement with Kansas officials with provisions that 50 architecture students from Missouri could attend the Kansas institutions at in-state rates in exchange for 25 Kansas students attending the University of Missouri-Kansas City dental school at in-state rates beginning in fall 1988. For all Missouri students in excess of this limit, the state of Missouri agreed to pay the difference between in-state and out-of-state fees. This cost was included

in a CBHE supplemental request for fiscal year 1989 funding. The CBHE staff is in the process of negotiating a more permanent arrangement with the Kansas Board of Regents.

Contracting for Graduate and Professional Programs

A contracting statute was passed by the General Assembly and signed by the Governor in 1986. The legislation authorizes the Coordinating Board to submit requests for appropriations for the purpose of contracting with independent colleges and universities in Missouri to offer professional or graduate programs of instruction not available in the public sector. A contract was signed in September 1988 with Washington University to provide five scholarships in the amount of $4,000 each to Missouri residents. The Coordinating Board's 1990 appropriation request seeks funds to increase the number of scholarships to ten with the expectation that the program would eventually be expanded to a total of twenty.

In 1988 the CBHE staff completed a needs assessment for graduate nurses that concluded that a limited demand for doctoral trained nurses in Missouri could be met by contracting with both Saint Louis University and the University of Kansas Medical Center. Based on this study the Coordinating Board approved an appropriation request of $40,000 for fiscal year 1990 for ten scholarships for Missouri residents seeking to attain a doctorate degree in nursing.

Program Review Policies and Procedures

A complete revision of the CBHE's booklet, Program Review Policies and Procedures was completed in 1988 by a committee of two-year and four-year college and university presidents and Coordinating Board staff. In April the Coordinating Board approved including a statement in the Program Review Policies and Procedures regarding the review of University of Missouri intercampus cooperative degree programs. The approved procedure permits the extension of an academic program authorized by the CBHE on one of the University's campuses to one or more of the University's other campuses, subject to prior review and approval by the Commissioner of Higher Education.

Campus-Based Program Reviews

The Coordinating Board asks the four-year public colleges and universities to review approximately 20 percent of their programs each year so that all institutional programs will be reviewed once every five years. These reviews are intended to assess and to strengthen programs in the context of institutional priorities. The campus-based review process was evaluated during 1988 by the chief academic officers of each institution and CBHE staff. It was the consensus of both groups that the process should continue with only minor refinements, primarily regarding the coordination of deadlines for these reports with institutional plan updates.

Education for Economic Security Act (EESA) Report

The Coordinating Board administers federal higher education funds appropriated for the EESA (Title II) program. The main state priorities for funding are the provision of inservice training opportunities for practicing teachers at all levels of instruction in mathematics, science, computer learning, and foreign languages and the development of institutional programs that are designed to remedy historical patterns of underrepresentation among women and minorities in mathematics and science. During FY 1988 the commissioner approved 17 grants totalling $291,854 for public and independent higher education institutions in Missouri.

Proficiency of Teaching Assistants Report

A staff summary report relating to foreign teaching assistants at the public four-year colleges and universities was completed in 1988. The report complies with section 170.012 RSMo to ensure that teaching assistants (TAs) have adequate ability to speak English prior to entering the classroom. In 1987 a total of 1,454 TAs held appointments; that number rose 3 percent to 1,479 in 1988. Currently, 17 percent of the TAs are not native English speakers. The statute requires that TAs whose native language is not English shall not be given teaching assignments during their first semester of study and that TAs who have not previously lived in the United States must be given a cultural orientation prior to assuming teaching duties. All institutions require minimum test scores on the English language for foreign student admission.

Mandated Instruction in Missouri and United States Constitutions Reviewed

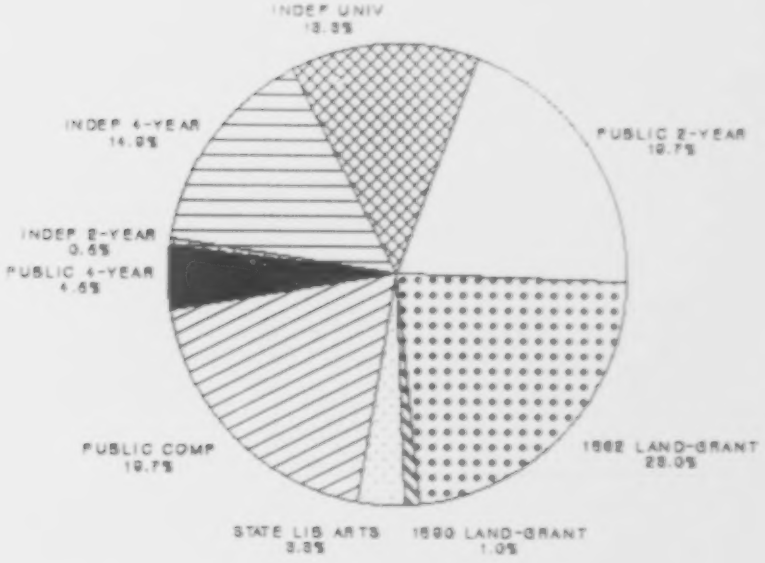
The administrative responsibility for postsecondary institutional compliance with section 170.011 RSMo Supp. 1987 was transferred to the Commissioner of Higher Education. Pursuant to this obligation, the commissioner requested information from the public and independent higher education institutions, and the issue of the administration of the statute has been referred to the Coordinating Board Advisory Committee for its advice and comments.

Enrollment Changes, Fall 1987 and Fall 1988

Fall 1988 full-time equivalent (FTE) enrollment at Missouri's public and independent institutions is 4.8 percent higher than it was in fall 1987, increasing by 8,088 FTE students to a statewide FTE enrollment of 175,512.

Total headcount enrollment at Missouri's public and independent colleges and universities is nearly 7 percent (6.8%) higher than it was in fall 1987, increasing by 16,372 students to a total of 256,421 students.

TOTAL FALL 1988 FTE ENROLLMENT
PUBLIC AND INDEPENDENT INSTITUTIONS



SOURCE: DHE02

TOTAL FTE ENROLLMENT
MISSOURI INSTITUTIONS, FALL 1987 - FALL 1988

INSTITUTION	FALL 1987	FALL 1988	%CHANGE 87-88
PUBLIC FOUR-YEAR COLLEGES			
Harris-Stowe	833	829	-0.5%
Southern	3540	3919	10.7%
Western	3050	3141	3.0%
Subtotal	7423	7889	6.3%
COMPREHENSIVE UNIVERSITIES			
Central	8289	8919	7.6%
Northwest	4376	4646	6.2%
Southeast	7270	7283	0.2%
Southwest	12755	13701	7.4%
Subtotal	32690	34549	5.7%
RESIDENCE CENTER			
West Plains	363	367	1.1%
STATEWIDE LIBERAL ARTS			
Northeast	5727	5775	0.8%
1890 LAND-GRANT			
Lincoln	1643	1815	10.5%
1862 LAND-GRANT			
University of Missouri			
UMC	19577	19889	1.6%
UMKC	7726	7738	0.2%
UMR	4619	4441	-3.9%
UMSL	7876	8169	3.7%
Subtotal	39798	40237	1.1%
PUBLIC COLLEGES & UNIVERSITIES TOTAL	87644	90632	3.4%
PUBLIC COMMUNITY COLLEGES			
Crowder	877	996	13.6%
East Central	1594	1593	-0.1%
Jefferson	2145	2307	7.6%
Metro - Longview	3572	3992	11.8%
Metro - Maple Woods	1684	2013	19.5%
Metro - Penn Valley	2975	2862	-3.8%
Mineral Area	1306	1355	3.8%
Moberly	850	1001	17.8%
St. Charles	616	1053	70.9%
St. Louis - Flo Valley	4815	4844	0.6%
St. Louis - Forest Park	2843	2921	2.7%
St. Louis - Meramec	6246	6769	8.4%
State Fair	1052	1171	11.3%
Three Rivers	1137	1212	6.6%
Trenton	459	482	5.0%
Subtotal	32171	34571	7.5%
PUBLIC INSTITUTION TOTAL	119815	125203	4.5%

Note: All figures include residence centers.

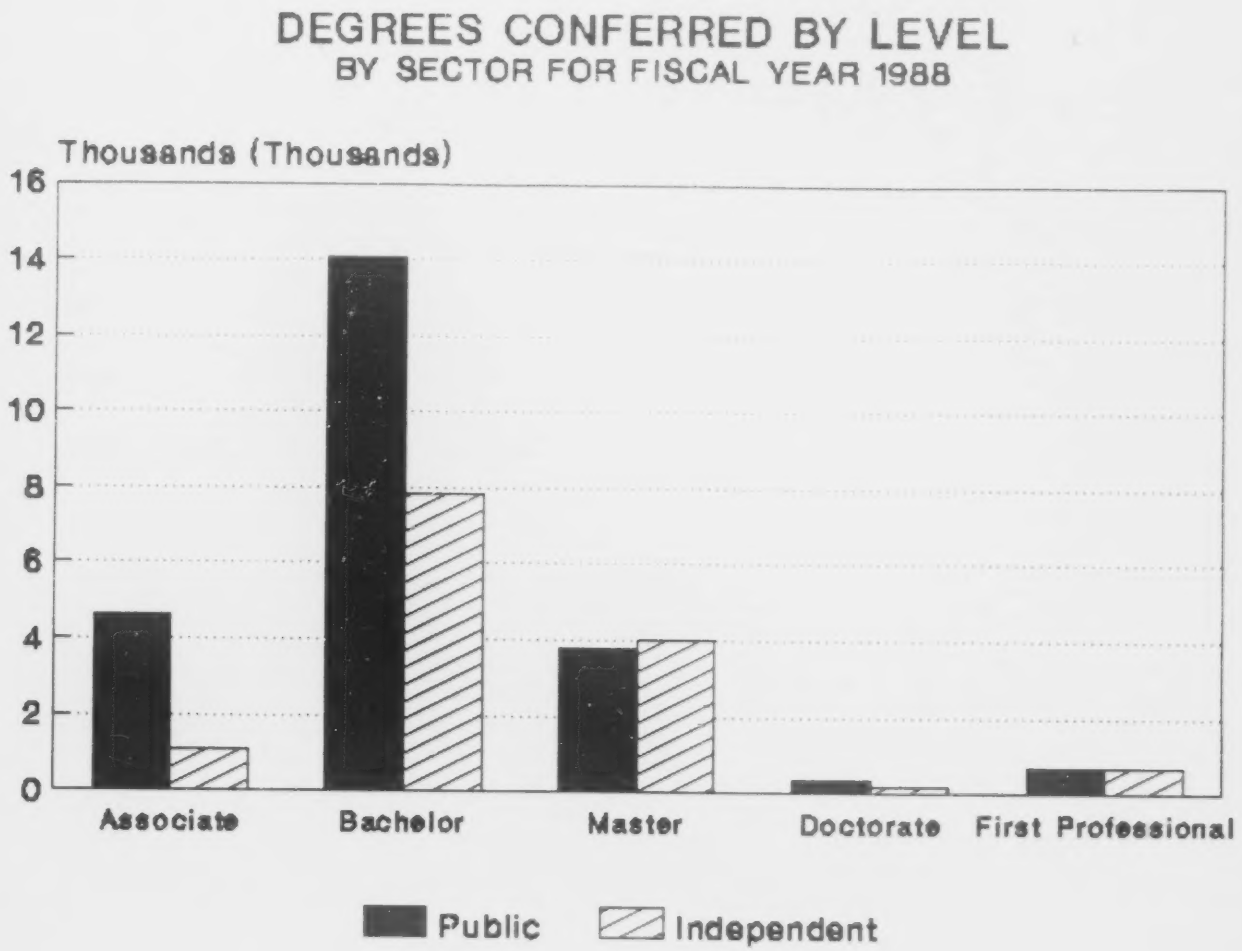
TOTAL FTE ENROLLMENT
MISSOURI INSTITUTIONS, FALL 1987 - FALL 1988

INSTITUTION	FALL 1987	FALL 1988	%CHANGE 87-88
INDEPENDENT UNIVERSITIES			
St. Louis University	8132	9036	11.1%
Washington University	9624	10908	13.3%
Webster University*	4061	3400	-16.3%
Subtotal	21817	23344	7.0%
INDEPENDENT FOUR-YEAR COLLEGES			
Avila	845	843	-0.2%
Central Methodist	655	681	4.0%
Columbia	2207	2296	4.0%
Culver-Stockton	817	941	15.2%
Drury	1817	1963	8.0%
Evangel	1529	1527	-0.1%
Fontbonne	720	714	-0.8%
Hannibal-LaGrange	530	572	7.9%
Lindenwood	870	1079	24.0%
Maryville	1668	1770	6.1%
Missouri Baptist	538	566	5.2%
Missouri Valley	1191	1120	-6.0%
Park	2093	1671	-20.2%
Rockhurst	1867	1892	1.3%
School of the Ozarks	1041	1115	7.1%
Southwest Baptist	1718	1746	1.6%
Stephens	967	1018	5.3%
Tarkio	1323	1635	23.6%
Westminster	651	640	-1.7%
William Jewell	1540	1607	4.4%
William Woods	695	729	4.9%
Subtotal	25282	26125	3.3%
INDEPENDENT TWO-YEAR COLLEGES			
Cottey	N/A	363	N/A
Kemper	170	199	17.1%
St. Mary's	87	--	--
Wentworth	253	278	9.9%
Subtotal#	510	840	-6.5%
INDEPENDENT TOTAL	47609	50309	5.7%
STATE TOTAL	167424	175512	4.8%

*Figures for Webster University for fall 1987 are from the EF, Fall Enrollment form
--Indicates institution closed
N/A indicates data not available
#Fall 1987-fall 1988 percent change for independent two-year schools does not include Cottey.
Note: Figures may vary from previous reports due to updates received since November 1988.
SOURCE:DHE02
03-02-89

Degrees Conferred, Fiscal Year 1988

During fiscal year 1988, 19,236 academic degrees were conferred at public four-year colleges and universities and 4,623 degrees were conferred at the public two-year colleges, totalling 23,859 degrees conferred at the state's public higher education institutions. A total of 13,715 academic degrees were conferred at the independent colleges and universities. The tables on the following pages provide the data for each public and independent institution.



DEGREES CONFERRED BY LEVEL OF DEGREE
FY 1988

	ASSOCIATE	BACHELOR*	MASTER**	DOCTORATE	FIRST PROFESSION	TOTAL
PUBLIC FOUR-YEAR COLLEGES						
HARRIS-STOWE	0	57	0	0	0	57
SOUTHERN	113	411	0	0	0	524
WESTERN	124	492	0	0	0	616
SUBTOTAL	237	960	0	0	0	1197
PUBLIC COMPREHENSIVE UNIVERSITIES						
CENTRAL	54	1330	461	0	0	1845
NORTHWEST	0	681	246	0	0	927
SOUTHEAST	42	1198	138	0	0	1378
SOUTHWEST	40	1889	262	0	0	2191
SUBTOTAL	136	5098	1107	0	0	6341
STATEWIDE LIBERAL ARTS						
NORTHEAST	0	1014	297	0	0	1311
1890 LAND GRANT						
LINCOLN	74	220	51	0	0	345
1862 LAND GRANT						
UMC	0	3302	1002	227	304	4835
UMKC	0	1119	664	38	331	2152
UMR	0	950	299	37	0	1286
UMSL	0	1382	338	19	30	1769
SUBTOTAL	0	6753	2303	321	665	10042
PUBLIC COLLEGE & UNIVERSITY TOTAL	447	14045	3758	321	665	19236
PUBLIC COMMUNITY COLLEGES						
CROWDER	205	0	0	0	0	205
EAST CENTRAL	224	0	0	0	0	224
JEFFERSON	332	0	0	0	0	332
LONGVIEW	542	0	0	0	0	542
MAPLE WOODS	193	0	0	0	0	193
PENN VALLEY	371	0	0	0	0	371
MINERAL AREA	226	0	0	0	0	226
MOBERLY	146	0	0	0	0	146
ST. CHARLES	0	0	0	0	0	0
FLO. VALLEY	683	0	0	0	0	683
FOREST PARK	414	0	0	0	0	414
MERAMEC	820	0	0	0	0	820
STATE FAIR	163	0	0	0	0	163
THREE RIVERS	187	0	0	0	0	187
TRENTON	117	0	0	0	0	117
SUBTOTAL	4623	0	0	0	0	4623
PUBLIC INSTITUTION TOTAL	5070	14045	3758	321	665	23859

DEGREES CONFERRED BY LEVEL OF DEGREE
FY 1988

	ASSOCIATE	BACHELOR*	MASTER**	DOCTORATE	FIRST PROFESSION	TOTAL
INDEPENDENT UNIVERSITIES						
ST. LOUIS#	2	828	259	37	313	1439
WASHINGTON	0	1307	709	112	360	2488
WEBSTER	0	687	2446	0	0	3133
SUBTOTAL	2	2822	3414	149	673	7060
INDEPENDENT FOUR-YEAR COLLEGES						
AVILA	2	214	40	0	0	256
CENTRAL METHODIST	23	90	0	0	0	113
COLUMBIA	368	496	0	0	0	864
CULVER-STOCKTON	0	112	0	0	0	112
DRURY	74	277	0	0	0	351
EVANGEL	16	277	0	0	0	293
FONTBONNE	0	166	97	0	0	263
HANNIBAL-LAGRANGE	38	90	0	0	0	128
LINDENWOOD	9	164	169	0	0	342
MARYVILLE	36	387	69	0	0	492
MISSOURI BAPTIST	3	74	0	0	0	77
MISSOURI VALLEY	0	89	0	0	0	89
PARK	195	798	22	0	0	1015
ROCKHURST	2	349	167	0	0	518
SCHOOL OF THE OZARKS	0	187	0	0	0	187
SOUTHWEST BAPTIST	27	280	0	0	0	307
STEPHENS	33	229	0	0	0	262
TARKIO	1	189	0	0	0	190
WESTMINSTER	0	105	0	0	0	105
WILLIAM JEWELL	0	347	0	0	0	347
WILLIAM WOODS	0	105	0	0	0	105
SUBTOTAL	827	5025	564	0	0	6416
INDEPENDENT TWO-YEAR COLLEGES						
COTTEY	146	0	0	0	0	146
KEMPER	60	0	0	0	0	60
WENTWORTH	33	0	0	0	0	33
SUBTOTAL	239	0	0	0	0	239
INDEPENDENT SECTOR TOTAL	1068	7847	3978	149	673	13715
GRAND TOTAL	6138	21892	7736	470	1338	37574

SOURCE: IPEDS COMPLETIONS
ISU:03-17-89
*Includes postbaccalaureate degrees
**Includes postmaster's degrees
#Degrees conferred spring and summer, 1988

Missouri Student Achievement Study

The Missouri Student Achievement Study defines and measures those factors that affect students' academic performance as they move from a Missouri high school to a state public college or university. The Board staff, working cooperatively with the American College Testing Service (ACT, is combining data gathered by ACT with information available from the public colleges and universities for ACT-tested freshmen who enrolled in Fall 1986 and succeeding classes. Reports are generated and distributed to the colleges and universities, all participating high schools, and staff. Although data from the second year of the study have not been fully analyzed, preliminary results show that, in academic year 1987-88, the percentage of students taking a college preparatory core curriculum has increased significantly from the first year.

Minority Recruitment and Retention

A study of minority recruitment and retention in the state's system of higher education was completed in 1988 and a booklet, Challenges and Opportunities: Minorities in Higher Education was published and distributed to the Governor, members of the General Assembly, higher education governing board members, college and university officers, and other interested citizens. In December 1988 the Coordinating Board adopted objectives for increasing minority participation in Missouri higher education. The objectives are: to improve the preparation of minority students for postsecondary education; to increase the retention and success of minority students in higher education; to increase the number of minority students who pursue graduate and professional programs, especially in programs of study leading to college teaching; and to increase the number of minority faculty in Missouri colleges and universities. The Board also established an Advisory Committee on Advancing the Educational Achievement of Minorities, to advise the CBHE on policy issues and initiatives related to strategies for increasing minority participation in Missouri Higher Education.

Postsecondary Telecommunications Policy

The telecommunications committee, established by the Coordinating Board, developed a set of recommendations to serve as a framework for the development of more specific CBHE policies related to statewide coordinating and application of telecommunications technology in Missouri higher education. In September 1988 the Board referred the telecommunications committee's recommendations to the CBHE Advisory Committee and others for review. The Advisory Committee approved the recommendations in November. Further development of the recommendations will be presented for Board approval in 1989.

Missouri Student Financial Aid Programs

Need-Based Programs

The Coordinating Board for Higher Education administers the Missouri Stafford Student Loan Program (previously titled Missouri Guaranteed Student Loan Program), the Missouri Parent Loans for Undergraduate Students/Supplemental Loan for Students (PLUS/SLS) Program, and the Missouri Student Grant Program.

During 1987-1988, the Missouri Stafford Student Loan Program guaranteed 39,075 loans for a total of $96,031,046. The average loan was $2,458. The MPLUS/SLS program guaranteed 3,241 loans for a total of $9,439,503. The average MPLUS/SLS loan was $2,913.

The Missouri Student Grant Program is one means of accomplishing financial access for Missouri citizens to higher education. In 1988 the Coordinating Board authorized the Commissioner of Higher Education to file proposed amendments to the administrative rules (6 CSR 10-2.010 and 6 CSR 10-2-020) for the Missouri Student Grant Program. The major changes to the rules are technical in nature, referring to statutory citations.

Missouri Higher Education Academic Scholarship Program

The Missouri Higher Education Academic Scholarship Program, created by House Bill 1356 of the Second Regular Session of the 83rd General Assembly is based solely on academic achievement of Missouri high school graduating seniors. High school graduating seniors who have a composite score on either the American College Testing Program (ACT) or the Scholastic Aptitude Test (SAT) in the top three percent of all Missouri students taking those tests during the school year in which the student graduates from high school are eligible to receive a $2,000 award. Eligible students are offered a scholarship to attend the participating Missouri college or university of his/her choice. The scholarship is renewed annually for $2,000 if the student remains continuously enrolled full-time and maintains institutional satisfactory academic progress.

During 1987-1988, 935 students received scholarships with 853, or 91.2 percent, attending a public two- or four-year college or university. Over $1.8 million were distributed, with 82 percent of the funds, or just under $1.5 million directed to students enrolled at public institutions. In fall 1988, 1,218 Missouri entering freshmen received scholarships and 830 college students received renewal scholarships to attend Missouri colleges and universities.

Proprietary School Certification Program

The Coordinating Board certified 119 postsecondary schools to operate in Missouri under the provisions of Sections 173.600 through 173.618, RSMo (1986). To be eligible for certification, schools must provide instruction for occupational entry or other occupational purposes. There are 24 out-of-state schools certified to recruit students in Missouri but not to conduct instructional programs within this State. Postsecondary schools exempt from the provision of the statute are: all public institutions; regionally accredited private academic degree granting colleges and universities; all proprietary schools having a jurisdictional relationship to other state agencies, such as schools for cosmetology, barbering, generic nursing and real estate; and 100 proprietary schools exempted under other provisions of the statute, including avocational schools, religious and charitable schools and schools enrolling only employees or members of a business, industry, profession or trade.

Missouri State Library

From a collection of 560,610 items of library materials, both print and non print, the State Library provides reference and research services to the General Assembly and state agency employees. The services include, but are not limited to electronic database searching, special reading list and subject bibliographies, a daily newspaper clipping service covering 18 state and local newspapers, special delivery service, both federal and state documents depository collections, a newsletter for census data information, and a retrospective collection of newspaper and magazine articles concerning Missouri state government. In addition, the State Library has a telephone reference service and a reading room staffed by reference librarians who assist users with their information needs. The Library's government services staff also provides special packets of information on subjects of interest to legislators and their staff and subscribes to over 400 periodicals of interest to state agency employees. The State Library provides assistance to the Governor's mansion library and departmental libraries on request. This assistance has often related to organizational needs for in-house departmental collections.

Services for the Blind and Physically Handicapped

This service provides books and periodicals for all ages in a variety of formats, including braille, talking books, recorded discs and large print. Appropriate playback equipment is also provided to those utilizing the non-print materials. Homebound clients in the St. Louis and Kansas City areas enjoy a periodic radio reading service of current events from several major newspapers. The library also provides information, readers advisory, reference, and research services. Summer reading programs are provided for children who use this service. As needed, demonstrations are provided in the use of closed circuit television and the Kurzweil reading machine. A toll free telephone line was installed to allow staff to provide training and immediate assistance to users in resolution of problems related to the use of the equipment. The Wolfner Library has broadened its services through a mass publicity campaign, an advisory group and a Friends of the Wolfner Library group. The staff works with groups throughout the state to identify potential clients and provide services through public libraries where there are pockets of users. There has been one cooperative effort with the Office of the Secretary of State in providing voter information in braille. Currently, the library is serving over 11,367 users.

Strategic Planning for Improving Library Services

A Strategic Planning Committee was established in January 1988 for the purpose of preparing a five-year plan for the improvement of library services throughout Missouri. The Committee was also asked to develop a process which creates broad opportunities for collaboration with the library community and others. Six hearings were held across the state in July 1988. In addition, drafts of the five-year plan were presented at two

hearings during the Missouri Library Association's annual conference. The plan was referred to the Library Advisory Committee and comments have been presented to the State Librarian. A revised plan will be written based on findings of a statewide assessment that is scheduled for completion in April 1989.

Coordination of State Institutional Library Services

The State Library coordinates activities of libraries in state supported institutions to facilitate the most cost-effective service to residents. The State Library administers a federal grant program as part of the Library Services and Construction Act, Title I, that provides funding to meet special needs and/or to develop special programs within institutional libraries. In addition, the State Library provides special consulting services to all institutional libraries.

Library Services and Construction Act

In 1988 the Coordinating Board adopted guidelines for administering all titles of the Library Services and Construction Act (LSCA) funds. These guidelines were distributed to all of Missouri's public libraries. Total LSCA funds expended for library services statewide during 1988 were $1,629,904 in the following categories: Title I, library service grants $623,298; Title II, library construction grants $517,088; and Title III, library cooperation and networks through August $269,949; and grants and other statewide projects, including $41,988 to libraries in state supported institutions $219,569.

Library Networks

Currently in Missouri, five library networks are functioning on a limited basis. Previously, seven network operations in the state were funded by a combination of federal funds through the State Library and local membership fees. Federal funding of these network operations ended in October 1988. Statutes which formally recognize the existence of networks continue to be supported by the Coordinating Board but efforts to gain state general revenue funding for FY 1989 and FY 1990 have not been realized.

State Aid to Libraries

The State Aid to Public Libraries program is authorized in the State Constitution and in state statutes and provides funds to legally established public libraries of the state on the basis of population served by the libraries. The state aid funds, representing a range from $0.02 to $0.22 of the individual library's budget, are primarily used by public libraries to purchase additional materials for their collections. In FY 1988 $1,976,400 was appropriated; $1,800,385 was disbursed to public libraries through this program.

Special Events

During 1988 the CBHE sponsored a strategic planning workshop for community junior college board members and a Governor's conference on issues in higher education for Missouri's public college and university governing board members.

The strategic planning workshop was held in St. Louis on April 20 and 21. Dr. Max Tadlock, a specialist in consultant services to community colleges directed the workshop. Participants representing community college board members, presidents, and chief academic officers and CBHE board and staff discussed and collectively developed assumptions, critical issues, and a suggested plan of action for strategic planning for the public community colleges in Missouri.

The third annual Governor's Conference on Higher Education, titled, "Meeting the Challenge: Promoting Quality, Diversity, and Equity in Higher Education," was held on December 8 and 9 in Kansas City. The state's public college and university governing board members, presidents and chancellors, and CBHE members and staff heard presentations focusing on assessment, retention, Missouri demographic trends, and model minority programs. Secretary of State Roy L. Blunt spoke at the morning session and Dr. Donald M. Stewart, president of The College Board, addressed the group after lunch. A CBHE publication, Challenges and Opportunities: Minorities in Missouri Higher Education was distributed to conference participants.

Second Regular Session

84th Missouri General Assembly

Higher Education and Library Legislation 1988

Overview

The Second Regular Session of the 84th Missouri General Assembly passed numerous provisions that affect higher education and libraries. Among these are an Omnibus Financial Aid package that provides a variety of new programs to improve access and revisions to existing programs and statutes; a bill that allows community colleges to provide new job training programs; provisions for transfer of Lincoln University employees to MOSERS; legislation authorizing a proposal to create a new library district in Kansas City; establishment of a Video Instructional Development Program; and major revisions in the state purchasing system.

In addition, before withholdings, Fiscal Year 1989 appropriations for all higher education programs and public colleges and universities increased 5.7 percent over the FY 1988 actual appropriation. Total appropriations to the four-year colleges and universities increased 6.2 percent while appropriations to the two-year institutions increased 7.4 percent. The FY 1989 general revenue appropriation of $8,894,279 for grants under the Student Grant Program was a 0.0 percent increase over the FY 1988 general revenue appropriation. FY 1989 was the second year that general revenue was appropriated to the Missouri Higher Education Academic Scholarship Program. For FY 1988, a $28,000 supplement was approved for this program. For FY 1989, $1,366,885 in general revenue was approved for scholarships in the program.

Fiscal Year 1989 CBHE Operating Appropriation

The Fiscal Year 1989 recommendations for public higher education funding were approved by the CBHE after lengthy public testimony and discussion. These recommendations represented funding for Coordination, Proprietary School Oversight, Student Grant Program, Guaranteed Student Loan Program, Prospective Teacher Loan Program, Higher Education Academic Scholarship Program, Public Service Tuition Program, Anatomical Board, Missouri State Library, Wolfner Library, State Aid for Public Libraries, State Aid for Junior Colleges, and the four-year colleges and universities. The total FY 1989 recommendation for all categories was $673,941,962. The General Assembly appropriated $614,821,125. The Governor signed into law an FY 1989 operating appropriation of $614,379,465 for higher education. This appropriation included $8,894,279 in general revenue for the Student Grant Program and $1,366,885 for the Higher Education Academic Scholarship Program.

Public Four-year Colleges and Universities

The Board's 1989 base recommendation of $466,249,220 for the four-year colleges represented a 14.7 percent increase over the FY 1988 base recommendation of $406,328,727.

The FY 1989 recommendations for the colleges and universities continued the Coordinating Board's policy of distinguishing between types of institutions according to their mission within the system of Missouri public higher education. The FY 1989 state funding recommendations were guided by the state's public policy goals for higher education.

- Financial access
- Quality as defined by institutional mission
- Efficient and effective use of state resources

In addition to the base support for each institution generated by the formula, the Coordinating Board's recommendations for the four-year institutions included: 1) The second half of the state retirement transfer pursuant to HB 713, of the First Regular Session of the 84th General Assembly, begun during FY 1988 [$3,120,934]; 2) A recommendation of $12,392,435, based on a statewide program review, to purchase undergraduate science instructional equipment; 3) Funding of the statutory mission change at Northeast [$688,000]; 4) The second year funding of the Challenge Grant Program for Harris-Stowe [$300,000]; 5) Funding for endowed faculty chairs [Southern $300,000, Northeast $375,000, University of Missouri $1,500,000]; 6) Opening new buildings during FY 1989 [$2,304,578]; 7) The Missouri-London education program [$50,000]; 8) Engineering Equipment grants as specified by statute [$1,618,800]; and 9) an appropriation of $850,000 for the University of Missouri's College of Veterinary Medicine.

Appropriation Signed Into Law for the Four-year Institutions

The FY 1988 appropriation as approved by the Governor for the ten four-year public institutions was $451,928,665. This included $446,419,731 for the "base," an increase of 6.0 percent over the FY 1988 base appropriation, excluding targeted investments.

An appropriation of $1,700,000 was approved for University of Missouri's College of Veterinary Medicine, $688,000 for the mission change at Northeast and $3,120,934 for the retirement transfer.

State Aid to Community Junior Colleges

The recommendation for State Aid to Community Junior Colleges was comprised of three parts. First, as prescribed by statute, the basic state aid payment calculated on the basis of vocational general credit hour production resulted in a recommendation of $64,719,129. This recommendation for state aid would move the percent of state support from an estimated 40.7 percent for FY 1988 to 45 percent for FY 1989.

The second component of the recommendation, pursuant to RSMo 163.191 passed by the 84th General Assembly, includes $849,858 for second year funding for St. Charles County Community College. This recommendation is based on an estimate of an additional 11,940 credit hours for the second year of operation of the college. The third part of the recommendation was a result of the statewide program review of Life Sciences. A recommendation was made for one-time appropriations to fund the purchase of science instructional equipment at each of the two-year institutions in the amount of $1,700,911.

The Governor approved $60,512,386 in state aid for the ten existing community college districts and $1,950,352 for St. Charles County Community College for a total of $62.4 million.

Department of Higher Education

The Department of Higher Education is charged with the operation of the Coordinating Board's responsibilities for Coordination, Missouri Student Grant Program, Missouri Guaranteed Student Loan Program, Prospective Teacher Loan Program, Higher Education Academic Scholarship Program, Public Service Tuition Program, Proprietary School Oversight, Missouri State Library, Wolfner Library for the Blind and Physically Handicapped, and the State Anatomical Board. The CBHE also distributes state aid to Community and Junior Colleges, State Aid to Public Libraries and the Missouri Student Grant Program. Federal funds are administered through the Education for Economic Security Act, Missouri Student Grant program, and the Library Services and Construction Act. The FY 1989 request for all of these programs was $79,559,901. The General Assembly appropriated $77,020,324. The Governor signed into law $76,987,204. Funding sources for this appropriation were $14,361,830 from general revenue, $7,292,603 from federal funds, $55,257,771 from the State Guaranty Student Loan Fund, and $75,000 from the Wolfner Gift Trust Fund. This represented a 2.7 percent increase over FY 1988 actual appropriations. For FY 1989 the following programs have expanded responsibilities and increased costs and are discussed individually.

Coordination and Special Programs

Seven requests were made to facilitate the planning and coordination function of the CBHE. New decision items requested by the Board for FY 1989 include: 1) $34,925 for a senior associate position and related expense to assist in planning and assessment activities of the department; 2) $16,500 for an upgrade to the primary computer to provide additional memory capacity and storage; 3) An increase in the estimate of federal grants available for distribution under the Education for Economic Security Act of $730,671; 4) A request of $5,000 to expand the Missouri Student Achievement Study to include the current senior class and the additional storage and manipulation of the data obtained; 5) $20,000 to contract for legal services to recodify the fragmented Community College Statutes; 6) $29,925A for a research associate position to assist with the work of the proprietary school program; and 7) $315,240 in funds to contract with independent universities to provide selected professional programs for Missouri students.

The General Assembly approved $16,500 for the computer memory upgrade, $630,000 for the EESA, $5,000 for the Student Achievement Study and $157,620 for contracting with independent universities. The governor reduced the contracting funding to $124,500 and vetoed $87,500 for the Show-Me State Games and $321,040 for the Higher Education Research Fund.

Student Financial Aid

Missouri Student Grant Program

The Missouri Student Grant Program is vital to the CBHE goal of financial access for Missouri citizens to higher education. The first recommendation of a core restoration of $633,863 was a major priority in funding student financial aid programs. Second, a program increase of $678,879 for additional grants was also a priority in promoting financial access.

The General Assembly and the Governor approved an appropriation of $10,444,279 for the Missouri Student Grant Program. This included $8,894,279 in general revenue funds and $1,550,000 in federal funds. This provided no increase over FY 1988 funding.

Missouri Higher Education Academic Scholarship Program

The Missouri Higher Education Academic Scholarship Program is important to achieving a balanced financial aid package and to slow the exodus of some of Missouri's brightest high school students to out-of-state institutions.

The first recommendation for this program was an increase of $91,525 for administration. The second was for the program's second year general revenue funding of $1,830,475.

The General Assembly and the Governor approved $39,261 for the administration of this program and $1,366,885 in general revenue for scholarships. A total of $3,664,000 was approved for scholarships, $2,297,115 of which was from the State Guaranty Student Loan Fund.

Other Financial Aid

Other items recommended in the financial aid area are as follows:

- A recommendation for funds to administer and fund Public Service Scholarships established by HB 487 of the First Regular Session of the 84th General Assembly. This bill provided that certain children of public safety officers and employees killed in the line of duty are to receive educational benefits.

- An additional increase of $91,796 for the Prospective Teacher Loan Program to restore funds for adequate staffing to accomplish the program objectives.

The General Assembly and Governor approved funding the $5,600 for the Public Service Scholarships, but approved no funding for the Prospective Teacher Loan Program.

Public Libraries

State Aid to Public Libraries

The Missouri Constitution and Statutes provide for state assistance to public libraries created in accordance with state law. All funds appropriated are allocated to 154 local libraries on a per capita basis for the population served by each library. The CBHE policy factor for library acquisitions of 4.0 percent was utilized and resulted in a requested increase of $335,913 for a total recommendation of $2,236,298. The Governor and the General Assembly approved an increase of $76,015 for a total appropriation of $1,976,400. This was an increase of 4.0 percent over FY 1988 appropriation expenditures.

State Library Related Programs

Two recommendations were made for these programs. First, the Missouri statutes (RSMo 182.812) mandate that the practice of resource sharing in all types of libraries be administered through the medium of networks and that this service be funded through funds appropriated by the state. So that multi-type library networks can improve and expand their service and support efforts, $500,000 was requested. This was not approved by the General Assembly or the Governor. In addition, $450,000 was recommended to automate the Missouri State Library. This request would increase service delivery, update current practices and establish the State Library as a leader and an example to other Missouri libraries in demonstrating the advantages of technology in library services and information delivery. Neither the General Assembly nor the Governor approved this request.

Library Services and Construction Act

Missouri continues to be eligible to receive federal funds under Titles I, II, and III of the Library Services and Construction Act for use by both the State Library and the public libraries. Part of the federal funds must be utilized for resource grants to the libraries in metropolitan areas,

grants to state-supported institutions and to Wolfner. These funds were expected to decrease by $520,679 for FY 1989, producing a program total of $4,133,562.

This funding was approved by the General Assembly and signed into law by the Governor.

Supplemental Appropriations

Three supplemental appropriations were requested for FY 1989. The first request was for the Academic Scholarship Program. For FY 1988 a supplemental appropriation was requested to fully fund eligible students under the scholarship program. The current appropriation funded 893 students. The supplemental request of $46,000 would fund an additional 23 students. The original appropriation was from interest earned from the State Guaranty Student Loan fund reserves. The supplemental request was from general revenue.

The second request was for the Missouri Student Grant Program. This supplemental appropriation of $100,000 allowed the Coordinating Board to fully utilize additional federal grant funds which have become available for distribution to students. The supplemental request increased the FY 1988 appropriation from $1,450,000 to $1,550,000.

The last request was for the Missouri State Retirement System Contribution. HB 713, passed by the First Regular Session of the 84th Missouri General Assembly, gave faculty working for higher education institutions the option of staying in the Missouri Public School Retirement System or transferring to the Missouri State Employees Retirement System, and receiving a refund of their contributions for their service. The amount of $2,714,250 was appropriated for expenses related to this retirement transfer. After a complete review and analysis by each of the institutions an additional $648,707 was identified as necessary if eligible employees are covered.

The General Assembly and Governor approved $28,000 for the Higher Academic Scholarship Program and $100,000 for the Missouri Student Grant Program. The $648,707 for the retirement transfer was not approved, but this amount was released from the FY 1988 three percent withholding.

The following chart summarizes FY 1989 operating appropriations for higher education.

Fiscal Year 1989 Operating Appropriations

SIGNED APPROPRIATION FY 1989

Program	Base Recommendation	Retirement Transfer	Undergrad. Science	Legislative Mandates	Challenge Grant	Endowed Faculty Chairs	Opening New Buildings	Veterinary Medicine	Missouri London Program	FY 1989 Appropriation
COORDINATION										
Higher Education Coordination	$2,057,613									$2,057,613
Proprietary School Oversight	54,285									54,285
Proprietary School Bond Fund	1									1 E
Mo. Student Grant Program--Adm.	177,983									177,983
Mo. Student Grant Program--Grants	10,444,279									10,444,279
Guaranteed Loan Program--Adm.	2,960,656									2,960,656
Guaranteed Loan Investments	50,000,000									50,000,000
Prospective Teachers' Loans--Adm.	0									0
Prospective Teachers' Loans	0									0
Academic Scholarships--Adm.	39,261									39,261
Academic Scholarship--Scholarships	3,664,000									3,664,000
Public Service Tuition Program--Adm.				0						0
Public Service Tuition Program--Grants				5,600						5,600
Contracts and Reciprocal Agreements	124,500			0						124,500
Anatomical Board	3,000									3,000
State Library	941,095									941,095
Wolfner Library	404,969									404,969
State Aid to Public Libraries	1,976,400									1,976,400
Federal Aid to Public Libraries	4,133,562									4,133,562
Subtotal CBHE Program	$76,981,604			$5,600						$76,987,204
TWO-YEAR INSTITUTIONS										
State Aid to Community Colleges	60,512,386		$0							60,512,386
St. Charles County Community College	1,236,080		0	714,272						1,950,352
FOUR-YEAR INSTITUTIONS										
Four-Year Colleges										
Harris-Stowe	4,521,629	$56,987	0		0					4,578,616
Southern	11,394,194	332,100	0			0				11,726,294
Western	11,355,326	334,904	0							11,690,230
Regional Universities										
Central	33,256,745	535,984	0							33,792,729
Southeast*	28,843,497	410,960	0							29,254,457
Southwest	43,099,470	702,162	0						$0	43,801,632
West Plains	1,145,910									1,145,910
Northwest	16,776,348	214,446	0					0		16,990,794
Statewide Liberal Arts										
Northeast	24,386,227	233,391	0	688,000			0			25,307,618
1890 Land-Grant University										
Lincoln	9,326,216	300,000	0							9,626,216
1862 Land-Grant University										
University of Missouri **	262,314,169		0	0			0	0	$1,700,000	264,014,169
Total Four-Year Institutions	$446,419,731	$3,120,934	$0	$688,000	$0	$0	$0	$1,700,000	$0	$451,928,665
UNIVERSITY OF MISSOURI RELATED PROGRAMS										
Hospital and Clinics	15,119,052									15,119,052
Missouri Institute of Psychiatry	2,169,260									2,169,260
Missouri Kidney Program	4,048,397									4,048,397
State Historical Society	658,625									658,625
Higher Education Research Fund	800,000									800,000
Alzheimer's Program	205,524									205,524
Show-Me State Games	0									0
Total U. of MO. Related Programs	$23,000,858	$0	$0	$0	$0	$0	$0	$0	$0	$23,000,858
TOTAL	$608,150,659	$3,120,934	$0	$1,407,872	$0	$0	$0	$1,700,000	$0	$614,379,465

*Includes $268,599 for Bootheel Project.

**Includes $10,935,881 for Cooperative Extension and $250,000 for Commercial Agriculture.

Fiscal Year 1989 Capital Improvements Appropriation

One of the statutory responsibilities of the Coordinating Board is planning for the preservation and development of higher education facilities at state-supported institutions. The physical plant needs of institutions are assessed by architects, engineers and professional plant managers employed by individual institutions. The Coordinating Board used a set of guidelines developed with the advice of representatives from all institutions to establish priorities among projects and institutions and to classify projects by type and function. This provided a statewide priority list for all of higher education by type of project and function. These guidelines placed first priority on maintenance and repair projects.

The other capital improvement projects in priority order were: remodeling and renovation, planning, and new construction. Priority was given to remodeling and planning projects that reflected the academic needs of an institution, the centrality of the project to the mission of the institution, and to the role the institution plays in the state system of higher education. State manpower needs as well as institutional enrollment trends and projections were also examined as capital projects were reviewed.

The existing Missouri public higher education facilities have a total replacement value of over $2 billion. Facility planning and standards indicate that one percent of that amount, or over $20 million per year, should be spent on maintenance and repair and an additional $20 million on major renovation. The funds available for capital improvements over the past few years have been far less than this standard. Major deterioration has occurred with accompanying higher costs to remediate deferred maintenance.

The Coordinating Board recommended $51,944,774 for maintenance and repair, $14,025,847 for remodeling and renovation, $1,109,665 for planning, and $14,450,000 for new construction.

The General Assembly approved $28,399,372 in capital improvements for higher education. The Governor vetoed $250,000 of this, signing into law an appropriation of $28,149,372. This appropriation gives higher education $8,534,838 for maintenance and repair, $2,549,479 for remodeling and renovation, $457,555 for planning and $16,607,500 for new construction. The funding sources for the capital improvements appropriations were $22,349,872 from General Revenue, $5,777,387 from the Third State Building Fund and $22,113 from the Third State Building Trust Fund.

The following table shows the capital improvement appropriation by institution.

FY 1989 CAPITAL IMPROVEMENTS SIGNED APPROPRIATIONS

	MAINTENANCE AND REPAIR	REMODELING AND RENOVATION	PLANNING	NEW CONSTRUCTION	GRAND TOTAL
CENTRAL	483,800			220,000	703,800
SOUTHEAST	201,800	330,679		337,500	869,979
SOUTHWEST	535,188	850,000			1,385,188
MTN. GROVE	86,930				86,930
WEST PLAINS	88,330				88,330
LINCOLN	290,546		82,555		373,101
NORTHEAST	830,500				830,500
NORTHWEST	380,950				380,950
SOUTHERN	164,870			200,000	364,870
WESTERN	437,500			1,900,000	2,337,500
HARRIS-STOWE	125,906				125,906
UM-COLUMBIA	2,427,360	521,544	375,000	5,000,000	8,323,904
UM-HOSPITAL	174,315				174,315
UM-AGRI.EXP.	418,300				418,300
UM-ROLLA	848,903	847,256		3,550,000	5,246,159
UM-KANSAS CITY	594,501			3,000,000	3,594,501
UM-ST. LOUIS	420,066			2,400,000	2,820,066
UM-CENTRAL ADM	25,073				25,073
GRAND TOTAL	8,534,838	2,549,479	457,555	16,607,500	28,149,372

Substantive Legislation Affecting Higher Education and Libraries

A number of bills signed into law this legislative session have impact on higher education. A summary of these bills follows.

HCS HB 957, 1571 - Sales Tax

This bill exempted from sales tax, sale of tangible personal property and materials through a contractor if made for the purpose of constructing, repairing or remodeling facilities for a tax-exempt political subdivision or organization. This would impact purchases for construction projects at both the two- and four-year institutions. Representative Stephen Waters of Canton sponsored HB 957 and Representative Karen McCarthy of Kansas City sponsored HB 1571.

HCS HB 1034 - New Jobs Training Agreements

This legislation permitted junior college districts, with the approval of the Department of Economic Development, to enter into agreements with employers to provide new jobs training programs. The Department of Economic Development has coordination responsibility for such programs on a statewide basis to avoid duplication.

The bill provided that the costs for such a program may be applied by means of incremental property taxes on the employer's business property, new jobs credits from withholdings received from new employment resulting from the program, or tuition, student fees or special charges fixed by the board of trustees of the junior college district. Such program costs may be deferred no longer than ten years after the commencement of the project. To provide funds for present costs, a junior college district is authorized to borrow money and issue and sell certificates to provide funds to pay for the new jobs training program. This legislation was sponsored by Representatives James Barnes of Raytown, Joe Bock of Gladstone, and W.T. Dawson of Independence.

SS SCS HCS HBs 1100, 1101, 1241, 1663 - Retirement Systems

As this bill applied to higher education, it provided for the Lincoln University Retirement Systems to be absorbed by the MOSERS system with a transfer of assets; made provisions for a level funding rate for MOSERS until January 1991, and removed requirements that teachers purchasing credit for out-of-state service or for service at Lincoln or the University of Missouri serve an equal period of time subsequent to the purchase. Representative Gladys Marriott of Kansas City sponsored HB 1100, 1101 and 1241. Representative Ron Auer of St. Louis sponsored HB 1663.

HB 1654, sponsored by Representative Marriott, provided for the transfer of Lincoln University employees to MOSERS, but was defeated in the final hours of the session. Those transfer provisions were incorporated into SS SCS HCS HB 1100, 1101, 1241, 1663.

HCS HB 1456 - Omnibus Financial Aid

Provisions of this legislation are as follows:

This bill authorized out-of-district instructional costs for junior colleges and off-campus instruction when approved and consistent with rules promulgated by the Coordinating Board for Higher Education and when not disapproved by a concurrent resolution of the General Assembly.

It incorporated the provision of HB 1474, sponsored by Representative James Barnes of Raytown, which amended the Missouri Health and Educational Facilities Authority Act by allowing all partnerships, limited partnerships, joint ventures, public associations, corporations, or institutions owned or operated by any Missouri political subdivision which constitutes a participating educational institution or participating health institution to borrow funds from the authority, to issue notes, and to enter into certain loan agreements or other instruments with the authority. In addition, the authority was given the power to issue bonds or notes to make loans to participants for financing working capital and for funding self-insurance programs or risk management programs. The authority was also authorized to issue tax exempt Missouri College Savings Bonds. Additionally, the bill allowed the authority to sell bonds to finance certain capital improvements associated with court ordered desegregation.

This bill allowed any entity which enters into an agreement with the University of Missouri research parks to request permits, licenses, and certificates to aid in construction, operation and financing of a project. The doctrines of sovereign and official immunity shall apply to any city or county or employees thereof which issue permits for inspection. These provisions were also included in SB 820 sponsored by Senator Henry Panethiere of Kansas City.

This bill authorized the Coordinating Board to contract with Missouri private institutions or publicly supported institutions in other states for graduate programs or research services not available in Missouri. The Board also has responsibility for reciprocal agreements between institutions.

The Coordinating Board for Higher Education was given the authority to take action against a borrower who has defaulted under the guaranteed student loan program. After the Coordinating Board had paid a loss on the defaulted loan, the Department can issue an order directing an employer of the borrower to withhold from the borrower's earnings and to pay to the Coordinating Board the amount due. The borrower is to have the opportunity to have a hearing, to arrange a repayment schedule and seek judicial review. The bill provided for collection of payments. These provisions were originally included in HB 1197 sponsored by Representative Everett Brown of Maryville, but were incorporated into this bill on April 7, 1988.

The Higher Education Academic Scholarship Program was amended by deleting both the requirement that an eligible student must possess a college preparatory certificate from high school and the requirement that the recipients of the scholarship must perform service to the college or

university in their sophomore, junior and senior years in order to remain eligible to receive the scholarship.

The interest earned prior to fiscal year 1985 on the guaranteed student loan program is to be used for providing student financial aid as the General Assembly determines annually. Under this bill the Missouri Higher Education Loan authority may not originate student loans.

The legislation also included the Missouri Access to Higher Education Act, which established an advance tuition payment trust fund. The trust is authorized to contract with a purchaser for the prepayment of tuition for a qualified beneficiary to attend a state institution of higher education. The contract provides for termination, refund, or attendance at a community junior college, or attendance at a private institution of higher education. No contract shall be entered into until the Internal Revenue Service and the Securities and Exchange Commission rule on the status of the trust.

The Omnibus Financial Aid Bill authorized the Coordinating Board for Higher Education together with the heads of public two-year and four-year institutions to establish a method of requesting an appropriation for maximum-need students and for distributing such funds to institutions that increase the enrollment of maximum-need students. Any student eligible for a maximum Pell Grant is defined as having maximum need.

The bill also established the Competitiveness Scholarship Program, which would provide scholarships for part-time students employed twenty hours or more per week who have financial need. The bill included necessary provisions for the establishment, operation and conduct of these financial aid programs. The concept of the Competitiveness Scholarship Program was originally introduced in HB 1416, sponsored by Representative Neil Molloy of Pasadena Park, then included in this bill.

This omnibus bill provided financial access to vocational education programs for certain re-entry homemakers. The bill defined these homemakers as women who have lost their income or have seen their family income reduced below the poverty level and who have not been employed full-time for at least three years. The financial access is to be in the form of tuition waivers at area vocational technical schools and community junior colleges. Under this bill, the homemaker must be enrolled in a program emphasizing vocational skills which is a course of study less than a baccalaureate degree. Any funds for this program would be received through the appropriations process and the State Board of Education would distribute the funds to the institutions. SB 717 sponsored by Senator Pat Danner of Smithville introduced the concept of vocational training for homemakers. Representative Mark C. Abel of Festus was the original sponsor of HB 1456.

SB 681 - Kansas City Library District

This legislation authorized the Kansas City Board of Education to place a proposal to create a library district on the ballot. If approved, the new library district would replace the public library system currently operated by the school district. The boundaries of the library district would be coterminous with the boundaries of the school district. A property tax

may be levied by the new district at the same rate as that which the Board of Education is authorized to levy for the library system. Provisions are made for the establishment of a nine member board of trustees and the library district if declared to be a political subdivision. The bill also contained provisions relating to bond authority and establishment and disbursement of library funds. It had an effective date of September 1, 1988. Senator Harry Wiggins of Kansas City sponsored this legislation.

CCS SB 709 - Video Instructional Development Program

Provisions of this legislation removed the sales and use tax exemption on the rental of films for private use, such as video cassettes. Revenue generated as a result of removing the exemption was to be deposited for a period of five years in the Video Instructional Development and Educational Opportunity Fund, which the bill established. The Video Instructional Development Program established by this bill consisted of the following: (1) grants to local school districts, state-supported institutions of higher education, and public television stations for equipment and instruction; (2) instructional programs developed pursuant to the provisions of this bill which are transmitted through the air waves or by cable television; and (3) instructional programs developed under this bill which are available to any subscriber. This legislation has an effective date of January 1, 1989. Senators Jay Nixon of Hillsboro and Mike Lybyer of Huggins sponsored this legislation.

SB 820 - University Research Park

Prior law exempted the University of Missouri research parks from municipal regulation. This bill allowed any entity which entered into an agreement with the university to request permits, licenses and certificates to aid in construction, operation and financing of a project. This is to include inspection of architectural plans and building codes. The doctrines of sovereign and official immunity shall apply to any city or county or employees thereof which issue permits for inspection. This bill has an emergency clause. Senator Henry A. Panethiere of Kansas City sponsored this legislation.

SCR 18 - University of Missouri Forest Lands

This resolution authorized the University of Missouri to sell 7,150.13 acres of certain forest lands to the Conservation Commission for a sum of $1,800,000, the proceeds of which were to be credited to the A&M Land Grant Fund (Seminary Fund). Senator Danny Staples of Eminence sponsored this legislation.

Legislation Not Approved

Numerous bills impacting higher education were not approved by the General Assembly. Among those were the following.

HCS HB 978 - Financial Records

This bill enacted the Missouri Right to Financial Privacy Act. This prohibits access of any government agency to the financial records of any customer of a financial institution unless the customer authorizes disclosure or disclosure is in response to an administrative subpoena, judicial subpoena or formal written request. The bill provided for damages when a customer's rights are violated. The bill did not restrict access to records for the purposes of examination of financial institutions or proceedings in connection with security interests, loans, or bankruptcy. Nor did it prohibit a financial institution from notifying a governmental authority of a possible violation of any law.

As this impacted the Missouri Guaranteed Student Loan Program (MGSLP), it required that a governmental authority seeking records of a borrower certify in writing that it complied with this act before records could be released. Additionally, it required that the MGSLP notify the borrower at the time of the application that CBHE staff has access to their records. This required revision of promissory notes and application forms. Representative Sheila Lumpe of University City sponsored the legislation. This legislation was approved by the General Assembly, but vetoed by the Governor.

HB 1406 - Engineering Grants

This legislation repealed the expiration date on the law providing for grants to the University of Missouri Engineering Colleges. It was sponsored by Representative Marvin E. Proffer of Jackson.

HB 1602, 1651, 1791 - Community Junior Colleges

The bill contained three provisions relating to community junior colleges. It allowed newly formed junior college districts to use a property tax for capital needs not to exceed fifty percent of the initial annual rate of the tax for operations without voter approval. In addition, it allowed junior colleges and vocational technical schools to establish Centers for Technology. This program is to be developed in cooperation with business and labor, and the Department of Economic Development. Finally, the bill also authorized community junior colleges to offer courses on the grounds of a state correctional institution. Such courses were to be counted as credit hours for the purposes of determining the amount of funding payable to the college from state funds. It was sponsored by Representative James C. Russell of Florissant, William P. McKenna of Barnhart, and Beth M. Wheeler of Trenton.

HB 1611 - Southwest Missouri State

The purpose of this bill was to change the name of Southwest Missouri State University to Missouri State University. Representative Winnie P. Weber of House Springs sponsored this legislation.

HB 1724 - Graduate Scholarships

This legislation established the Higher Education Graduate Study Scholarship Program. This program was to provide scholarships for Missouri citizens to pursue graduate studies at a college or university of their choice beginning in the 1989-1990 academic year. The Coordinating Board was to designate an area or areas of graduate study for which scholarships would be available during a three-year period. Representative Kenneth B. Jacob of Columbia sponsored this legislation.

SB 0560 (SCS) - Missouri Student Employment and Training Program Act

This bill established a program of employment and training for full-time undergraduate students at public higher education institutions. The institutions were to identify and select positions on campus only, related to the student's area of study whenever possible. The annual appropriation was not to exceed $2 million. Senator Wayne Goode of Normandy sponsored this legislation.

HS HCS SB 706 - State Purchases

This bill was a major revision of the state procurement system. Provisions included broadening the definition of "purchase," required all agencies to make an annual report to the Office of Administration and the state auditor of various information on all their accounts; required all contacts regarding bid contracts to be documented and made a public record after the bid award; and set forth new conflict of interest standards for state personnel involved in purchasing decisions. The bill changed the standard for selecting a bidder from the lowest "responsible" bidder to the lowest and "best" bidder. The requirement to conduct a bid process on purchases with a value of over $2,000 was raised to $10,000, and the authority for agencies to make open market purchases with values of less than $100 was increased to $500. This legislation was sponsored by Senator Harold L. Caskey of Butler. This bill was approved by the General Assembly, but vetoed by the Governor.

HCS SB 726 - Administrative Rules

This legislation contained numerous provisions regarding administrative rules. The following have impact on higher education.

The bill required a monthly update of the Missouri Code of State Regulations. Rules, except for emergency rules, would not become effective until the tenth day after they are published in full in the Missouri Code. Provisions granting reasonable attorney fees to a party in a contested case were included, if there is a finding that the agency action was not based on a promulgated rule as required. It also provided that any party who prevails in a civil action or agency proceeding brought

by or against the state is to be awarded reasonable fees and expenses, unless it is found that the position of the state was substantially justified or that special circumstances would make an award unjust. Finally, it provided that a person appointed to the faculty of any accredited school of medicine or osteopathy located in Missouri shall be deemed licensed by the Missouri Board of Registration if that person is licensed by any other state or foreign county or has graduated from a specified accredited school not more than six months prior to his appointment. Senator Thomas W. McCarthy of Manchester sponsored this legislation. This bill was approved by the General Assembly, but vetoed by the Governor.

Summary of Higher Education Fiscal Year 1990 Appropriations Request

Coordinating Board for Higher Education

Program	CBHE Base Recommendation	Legislative Mandates	Faculty Salary Increase*	FY 1990 Request
Coordination	$1,072,108			$1,072,108
Coordination - Education for Economic Security Act	1,200,000			1,200,000
Contracting/Professional Education	402,160			402,160
Proprietary Schools - Administration	55,727			55,727
Proprietary Schools - Surety Bond	1			1
Student Grant Program - Administration	183,047			183,047
Student Grant Program - Grant Distribution	11,444,279			11,444,279
Student Loan Program - Administration	3,038,962			3,038,962
Student Loan Program - Investment of Funds	50,000,000			50,000,000
Academic Scholarship Program - Administration	81,524			81,524
Academic Scholarship Program - Scholarships	4,146,000	2,386,000		6,532,000
Student Financial Aid - Public Serv. Tuition Admin.	5,000			5,000
Student Financial Aid - Public Service Tuition	5,600			5,600
Student Financial Aid - HB 1456		52,625		52,625
State Anatomical Board	3,000			3,000
Mo. State Library - Administration	1,393,519			1,393,519
Mo. State Library - Wolfner Library	416,271			416,271
Mo. State Library - State Aid to Public Libraries	2,724,293			2,724,293
Mo. State Library - Federal Aid to State Libraries	4,133,562			4,133,562
Subtotal CBHE Programs	$80,305,053	$2,438,625		$82,743,678
TWO-YEAR INSTITUTIONS				
State Aid to Junior Colleges	$69,975,427		$531,117	$70,506,544
FOUR-YEAR INSTITUTIONS				
Four-year Colleges:				
Harris-Stowe	5,078,760		35,840	5,114,600
Southern	13,268,290		139,533	13,407,823
Western	13,207,443		137,448	13,344,891
Comprehensive Universities:				
Central	39,404,071		406,060	39,810,131
Southeast	32,190,695		317,126	32,507,821
Southwest	51,653,107		544,107	52,197,214
Northwest	19,367,015		205,437	19,572,452
Residence Center:				
West Plains	1,472,157		15,777	1,487,934
Statewide Liberal Arts:				
Northeast	27,326,218	588,000	284,477	28,198,695
1890 Land-Grant University				
Lincoln	10,600,009		76,790	10,676,799
1862 Land-Grant University				
University of Missouri	296,105,729		3,141,694	299,247,423
Total Four-year Institutions	$509,673,494	$588,000	$5,304,289	$515,565,783
UNIVERSITY OF MISSOURI RELATED PROGRAMS				
University of Missouri - University Hospital	16,167,507			16,167,507
University of Missouri - Alzheimer's Program	2,309,657			2,309,657
University of Missouri - Institute of Psychiatry	250,140			250,140
University of Missouri - Renal Disease Program	4,174,823			4,174,823
University of Missouri - Historical Society	740,378			740,378
University of Missouri - Higher Ed. Research Fund	2,500,000			2,500,000
Total U. of Mo. Related Programs	$26,142,505			$26,142,505
TOTAL	$686,096,479	$3,026,625	$5,835,406	$694,958,510

*A 2% salary increase in addition to the base recommendation of 8%.